

Action Plan 2026–2028

Improving the execution of the judgments of the European Court of Human Rights in cases at an advanced stage of supervision

The structure of each cluster of cases follows the same logic: presenting the subject matter and the status of monitoring, defining the objective, setting out the reporting timetable, identifying the issues raised by the Committee of Ministers, and establishing the actions, deadlines, indicators and responsible authorities. This structure enables consistent monitoring of progress and comparison of measures across the clusters of cases.

The measures set out below reflect the action plans submitted to the Committee of Ministers and the actions recommended in its decisions. For each group of cases, the subject matter, the stage of monitoring, the procedural objective, the reporting timetable, the issues identified by the Committee and the related actions are indicated. For the purposes of this Programme, ‘short term’ means 2026, ‘medium term’ means 2027, and ‘long term’ means 2028.

1. Case of *G.M. and Others v. the Republic of Moldova* (application no. 44394/15, final judgment of 22 February 2023)

Subject matter: reproductive interventions carried out without consent on women with intellectual disabilities in care homes; safeguards and complaints mechanisms.

Objective: To ensure respect for the free, prior and informed consent of women with intellectual and psychosocial disabilities, through the training of medical and social care staff, the provision of information to service users, and the effective functioning of complaint mechanisms and judicial protection. The aim is to transfer the case to the standard procedure in December 2026 and, subject to the CM-DH’s assessment, to terminate supervision in June 2027.

Status: The Committee’s most recent examination of the case took place in June 2025 (Committee decision Del/Dec(2025)1531/H46-26)

Timetable:

- June 2026: the Government’s final Action Plan;
- 1 October 2026: submission of the Government’s updated Plan on general measures implemented, including training for medical and social care staff, information for beneficiaries, the functioning of complaints mechanisms and judicial safeguards;
- December 2026: resumption of the examination of the case by the CM-DH and, depending on the progress made, a request for its transfer to the standard procedure;
- January–February 2027: implementation of any additional measures indicated by the CM-DH in December 2026;
- June 2027: target date for the submission of an Action Report and a request for the termination of monitoring, subject to the implementation of outstanding measures and the CM-DH’s assessment.

Responsible authorities: Ministry of Justice (MJ), Ministry of Health (MS), healthcare institutions, Ministry of Labour and Social Protection (MMPS), Agency for the Management of Highly Specialised Services (the Agency); residential care centres for people with disabilities, the Government, Parliament.

Cooperation partners: The Council of Europe project ‘Support for the implementation of the Istanbul Convention in the Republic of Moldova’.

No.	Issue identified by the CM	Action	Deadline	Performance indicator	Progress	Responsible authorities
1.1	The criminal law framework does not cover all invasive birth control procedures carried out without the person’s free and informed consent.	The adoption of the draft law amending Article 160 of the Criminal Code (‘Illegal performance of surgical sterilisation’), with a view to extending criminal protection against invasive birth-control procedures carried out without the person’s free and informed consent.	Fourth quarter of 2026	Draft law adopted	In progress.	Ministry of Justice; Parliament
1.2	It is unclear whether the adapted procedure for obtaining consent, as set out in the Clinical Protocol on Termination of Pregnancy, also applies to other invasive medical procedures.	Clarify the scope of the adapted consent procedure in relation to other birth control measures and, if necessary, adjust the relevant guidelines or protocols	Second half of 2026	The relevant instructions or protocols have been updated, where necessary.	The Ministry of Health has been asked to provide the necessary information.	Ministry of Health
1.3	The legal safeguards applicable to medical interventions carried out without the free, prior and informed consent of persons with intellectual disabilities have not been sufficiently clarified.	Clarification of the legal safeguards applicable to such interventions, including the conditions under which the person concerned or their representative may request judicial review before or after the intervention has been carried out, and the presentation of relevant examples from case law, where available.	Second half of 2026	Information submitted to the CM regarding the applicable judicial safeguards and relevant examples from case law, where available.	The Ministry of Health has been asked to provide the necessary information.	Ministry of Health
1.4	It is necessary to train medical and social care staff on the	Developing and delivering training programmes for medical and social care staff	Fourth quarter of	Training programmes and timetables drawn up;	In progress.	Ministry of Health;

	procedure for obtaining free, prior and informed consent from people with intellectual and psychosocial disabilities.	on the procedure for obtaining free, prior and informed consent.	2026	training activities initiated.		Ministry of Labour and Social Protection; Agency for the Management of Highly Specialised Services
1.5	The practical operation, accessibility and confidentiality of the complaints mechanisms in care homes are not sufficiently documented.	Strengthening the complaints mechanism, and collecting and presenting data on complaints received via the freephone service for people with disabilities, complaints boxes and other mechanisms. Presenting examples of resolutions and measures adopted following the recommendations of the Ombudsman and the Council for the Prevention of Torture.	October 2026	Approval of the Order of the Agency for the Management of Highly Specialised Social Services regarding the approval of the mechanism for the submission and examination of complaints. Centralised data, examples of complaint examinations and information on the measures adopted. Increasing the visibility of complaint mechanisms. Explicit confirmation as to whether any complaints regarding non-consensual medical interventions have been recorded.	Partially achieved. The existing mechanisms have been described, but there is a lack of sufficient data and examples to demonstrate their effective functioning.	Ministry of Labour and Social Protection; Agency for the Management of Highly Specialised Social Services; Care homes
1.6	Further information is required regarding the provision of regular and accessible information to residents of care homes about their rights and complaints procedures.	Organising regular information sessions and developing materials tailored to the beneficiaries' level of understanding.	October 2026	Approved timetable and information activities carried out in care homes.	The responsible authorities are to provide information on activities carried out or planned.	Ministry of Labour and Social Protection; Agency for the Management of Highly Specialised Social Services; Care homes
1.7	The current situation of the complainants must be updated.	Provision of updated information on the current situation of the complainants.	October 2026	Updated and documented information regarding the	Currently being updated.	Agency for the Management of Highly

				situation of each claimant.	The information is to be provided by the relevant authorities.	Specialised Services; Bălți Care Home	Social
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2. Case of *Özdil and Others v. the Republic of Moldova* (application no. 42305/18, final judgment of 11 September 2019)

Subject matter: the unlawful transfer of the five applicants from the Republic of Moldova to Turkey, in circumvention of the safeguards provided for under domestic and international law; interference with the applicants' private and family life (Articles 5 § 1 and 8 of the Convention).

Objective: To take all necessary measures in the criminal proceedings concerning the former SIS Director in question, as well as the political figures involved; to finalise the clarification of the situation of the applicant Yasin Özdil; to strengthen parliamentary oversight of the SIS; and to send a political message of zero tolerance towards arbitrary detentions and unlawful transfers. The aim is to create the conditions for the cessation of surveillance by the end of 2028, subject to progress made and the assessment by the CM-DH.

Status: the Committee of Ministers last examined the case in March 2026 (Decision CM/Del/Dec(2026)1553/H46-27)

Timetable:

- By 12 September 2026: the Government is to submit updated information to the Committee of Ministers regarding:
 - (i) diplomatic demarches concerning the situation of the applicant, Yasin Özdil, and the possibility of transferring the enforcement of his sentence to the Republic of Moldova, should he so wish;
 - (ii) the status of the criminal proceedings against the former director of the Intelligence and Security Service;
 - (iii) the concrete results of the investigation into the involvement of other high-ranking officials;
 - (iv) the drafting and adoption of the Regulations governing the work of the parliamentary sub-committee monitoring the Information and Security Service;
 - (v) the issuance of a message from the highest political level regarding zero tolerance for arbitrary detentions and extralegal transfers;
- By the end of 2028: completion of outstanding measures and submission of an Action Report with a view to the termination of monitoring, subject to assessment by the CM-DH.

Responsible authorities: the Ministry of Justice, the Ministry of Foreign Affairs, the Prosecutor General's Office, Parliament, the Presidency, the Intelligence and Security Service and the national courts.

No.	Issue identified by the CM	Action	Deadline	Performance indicator	Progress	Responsible authorities
2.1	The CM does not have up-to-date information regarding the situation of the complainant, Yasin Özdil, and the possibility of transferring the enforcement of his sentence to the Republic of Moldova, should he express such a wish.	Continue diplomatic efforts to obtain up-to-date information on the situation of the complainant, Yasin Özdil, and to facilitate the transfer of his sentence to the Republic of Moldova, should he express such a wish.	Second half of 2026	Updated information on the claimant's situation and the steps taken, to be presented to the CM-DH.	In progress. Information on diplomatic efforts is to be provided by the relevant authorities.	Ministry of Foreign Affairs

2.2	The criminal proceedings against the former director of the Intelligence and Security Service have not yet been finally resolved.	Drafting of a letter to the Superior Council of the Judiciary regarding the need to notify the relevant court of the priority nature of the case's examination.	September 2026	Information on the progress of the proceedings.	In progress.	Government Agent The Superior Council of the Judiciary;
2.3	The investigation into the possible involvement of high-ranking officials has not fully clarified the circumstances of the case.	Submission of enquiries to the Prosecutor General's Office regarding the need to prioritise the examination of the case.	Second half of 2026	Information on the concrete results and progress of the investigation	In progress.	Prosecutor General's Office
2.4	The regulations governing the work of the parliamentary sub-committee for the oversight of the activities and powers of the Intelligence and Security Service have not yet been finalised and adopted.	Drafting of a letter to the Committee on National Security, Defence and Public Order to obtain information on the progress of establishing parliamentary oversight of the activities and actions of the SIS.	Second half of 2026	Strengthening parliamentary oversight of the SIS's activities	In progress.	Parliament/ Committee on National Security, Defence and Public Order
2.5	Lack of a clear message at the highest political level regarding the absolute unacceptability and 'zero tolerance' of arbitrary detention and extrajudicial transfers	On 9 September 2026, the message regarding the absolute unacceptability and 'zero tolerance' of arbitrary detention and extrajudicial transfers was publicly conveyed during the meeting of the Committee on Legal Affairs, Appointments and Immunities by the Chair of the Committee (see here)	September 2026	Delivery of the message	Publication of the message in the media	Parliament;

3. The Kosovar Group

Cases: Cosovan (no. 13472/18, final judgement of 22 June 2022); Machina (no. 69086/14, final judgement of 17 April 2023);

Nițu (no. 11272/16, final judgement of 11 June 2024); Platon (no. 74995/17, final judgement of 9 January 2026).

Subject matter: Shortcomings in medical care and access to specialist medical services in detention between 2008 and 2019, as well as the lack of an effective domestic remedy. The Nițu case concerns, in particular, the lack of adequate psychological and psychiatric care (Articles 3 and 13 of the Convention).

Objective: To finalise the outstanding individual measures and remedy the shortcomings regarding medical and psychiatric care in prisons, including through the implementation of the Roadmap for the integration of prison medical services into the public health system. Depending on the progress made and the CM-DH's assessment in December 2026, the aim is to create the conditions for transferring the group to the standard procedure and subsequently terminating supervision.

Status: the Committee's most recent examination of the group took place in December 2024 (Decision CM/Del/Dec(2024)1514/H46-26)

Timetable:

- October 2025: submission of the Government's latest Action Plan;
- 28 August 2026: approval of the Roadmap for the integration of prison healthcare services into the public health system, setting out the stages and responsibilities for the transition to the new organisational model;
- 2 October 2026: submission to the CM-DH of updated information on individual and general measures. The Government will request the termination of monitoring of individual measures in the Machina case;
- December 2026: resumption of the Committee's examination of the group of cases. The Committee will assess the measures reported by the Government and will identify any outstanding measures and the next reporting deadline;
- Following the adoption of the decision in December 2026: updating the Action Plan and setting deadlines for the implementation of each outstanding measure;
- Between 2027 and 2028: implementation of the Roadmap and the measures requested by the CM-DH, reporting on progress and, if sufficient progress has been made, consideration of the possibility of requesting the transfer of the cluster to the standard procedure and, subsequently, the termination of monitoring.

Responsible authorities: Ministry of Justice, Ministry of Health, National Health Insurance Company, National Prison Administration, Ministry of Finance, Government.

Cooperation partners: The Council of Europe project ‘Strengthening prison and probation systems, ensuring healthcare and the treatment of patients in closed institutions in the Republic of Moldova (Continuation, 2025–2028)’.

No.	Issue identified by the CM	Action	Deadline	Performance indicator	Progress	Responsible authorities
Individual Measures						

3.1	It is necessary to provide updated information regarding the outcome of the legal proceedings initiated by the claimant in the <i>Machina</i> case.	Notification to the CM-DH of the final decision of the Chişinău Court of Appeal of 13 November 2024, which found that the claimant had been detained in conditions contrary to Article 3 of the Convention. Request for the termination of monitoring of the individual measures.	By 2 October 2026.	Decision of the Chişinău Court of Appeal of 13 November 2024. Request for the termination of the monitoring of individual measures in the <i>Machina</i> case.	In progress.	Government agent
3.2	Up-to-date information is required on the current condition of the applicant <i>Niţu</i> and the psychological and psychiatric care provided whilst in detention.	Submission of documented information on the current condition of the applicant <i>Niţu</i> and the assistance provided, including psychiatric treatment, medical monitoring and therapeutic and rehabilitation activities tailored to his needs.	By 2 October 2026.	Updated medical information and an individualised care plan submitted to the CM-DH.	Currently being updated. The relevant information and documents are to be submitted by the National Prison Administration	National Prison Administration; Ministry of Justice
3.3	Clarification is required regarding the payment of the just satisfaction awarded in the <i>Platon</i> case.	Inform the CM-DH of the measures taken to pay the fair compensation and of the pending legal proceedings.	By 2 October 2026. Update the information once the appeal has been finally resolved.	Information provided to the CM-DH regarding the payment status and the pending legal proceedings.	In progress. The sum has been deposited into a special account, and its transfer to the claimant depends on the outcome of the appeal against the measure taken by the bailiff.	Government agent
General Measures						
3.4	Accreditation of Prison Hospital No. 16, in accordance with its designated role, as well as the accreditation of medical units in other prisons	The development and implementation of a phased accreditation plan, setting out the measures, deadlines and responsibilities for each institution.	2026–2028, in accordance with the timetable to be approved.	Accreditation plan approved and implemented; accreditation certificates obtained for the three medical units.	To be confirmed during the coordination process. The responsible authorities are to present the phased plan and the accreditation timetable.	Ministry of Justice; Ministry of Health; National Prison Administration; the competent authority in the field of accreditation

3.5	Shortage of medical staff in prisons.	Assessment of the situation regarding vacant posts and presentation of measures taken or planned for the recruitment and retention of medical staff.	By the next report to the CM-DH.	Analysis of vacant medical posts and the measures required to recruit and retain staff, drawn up.	To be confirmed in consultation with the relevant authorities.	Ministry of Justice; Ministry of Health; National Prison Administration
3.6	Insufficient access for prisoners to psychiatric care, including due to the limited availability of psychiatrists in prisons.	Presentation of the situation regarding the availability of psychiatrists in each prison and identification of the measures needed to ensure prisoners' access to psychiatric services.	October 2026. Ongoing action.	An updated report presented for each prison and measures adopted to ensure access to psychiatric services.	The authorities are to provide data on the availability of psychiatrists and prisoners' access to the necessary services.	National Prison Administration, Government agent
3.7	The equivalence of medical services within the prison system is continuously monitored and ensured.	Presentation of the current situation regarding medical services, treatments and medicines available to prisoners, and monitoring, during the period 2026–2028, of the implementation of the measures due under the approved Roadmap for the integration of prison healthcare services into the public health system, relevant to the equivalence of care, with separate reporting on progress, gaps, resources and risks to the continuity of treatment	October 2026 – the baseline situation and the correlation table between the Programme's actions and the measures in the approved Roadmap; subsequently – the achievement and reporting of milestones due in 2027–2028, in accordance with the deadlines set out in the Roadmap. The assessment of full transfer and sustainability	The list of medical services, treatments and medicines has been submitted; the necessary measures and the timetable for their implementation have been established through the coordination process.	Currently being updated. Information on covered services, access procedures and funding is to be confirmed by the responsible authorities.	Ministry of Health – coordinator for integration into the public system, medical standards, the service package and equivalence indicators; Ministry of Justice – coordinator of the penal enforcement component and regulatory amendments; State Chancellery – monitoring of the mechanism, in accordance with the Roadmap;

			shall be reported to by the subsequent deadlines set out therein			CNAM, the Ministry of Finance, ANSP and CNEAS – in accordance with their respective responsibilities and approved measures; ANP – data, non-clinical support, security, escorting, access, inventory and the implementation of the measures expressly assigned to it until the transfer.”
3.8	The implementation in prisons of medically prescribed diets for prisoners is not sufficiently documented.	Collection and presentation of information on the provision of medically prescribed diets and monitoring of their implementation in prisons.	October 2026. Ongoing action	Documented information presented on the provision and monitoring of the implementation of medically prescribed diets in prisons.	To be confirmed during the coordination process. Updated information is to be provided by the National Prison Administration.	National Prison Administration
3.9	The effectiveness of the domestic remedy applicable to complaints regarding inadequate healthcare in detention is not sufficiently demonstrated by data and examples from national practice.	Collection and submission of information on how the remedy operates in practice, including data on complaints examined and the solutions adopted.	October 2026	Relevant examples from national practice presented, enabling an assessment of the accessibility and effectiveness of the remedy.	To be confirmed during the coordination process. Relevant examples from national practice are to be collected from the Superior Council of Magistracy and the Agency for	Ministry of Justice Agency for Digitalisation in Justice and Judicial Administration e Supreme Court

					Digitalisation in Justice and Judicial Administration	of Justice Courts of Appeal
3.10	The practical application of the mechanism for the release on medical grounds of persons in pre-trial detention is not sufficiently clarified.	Presentation of examples of judicial practice regarding the application of the mechanism for release on medical grounds in the case of persons in pre-trial detention.	October 2026	Relevant examples of case law identified and presented to the CM-DH.	Relevant case law is to be identified with the support of the competent authorities.	National Prison Administration; Superior Council of the Judiciary
3.11	The risk that the successive imposition of disciplinary sanctions may lead to a de facto prolonged restriction on family visits.	Presentation of the regulatory framework and available anonymised data on the application of Articles 246 and 246 ¹ of the Code of Enforcement, including the criteria for individualising sanctions and the situations of successive application that have influenced the exercise of the right to visits; periodic monitoring of practice and assessment of the risk of de facto prolonged restrictions on family contact	October 2026 – regulatory information and data available for the specified reference period; thereafter – half-yearly reporting in 2027–2028, once sufficient practice has been accumulated for assessment	Information and practical examples provided regarding the individualisation of disciplinary sanctions and the impact of their successive application on family visits.	In progress. The regulatory framework has been amended, and the practical application of the new provisions is to be documented.	National Prison Administration – for the data and administrative practice; Ministry of Justice – for conclusions regarding penal enforcement policy and any legislative interventions.

4. The I.D. Group

The I.D. case (application no. 47203/06, final judgement of 11 April 2011)

Subject matter: inadequate material conditions of detention and the lack of effective domestic remedies

Objective: To ensure the uniform and prompt application of compensatory and preventive remedies and to improve material conditions of detention by reducing overcrowding, implementing a national policy in this area and prioritising the continuation of the construction of the new prison in Chişinău. Depending on the progress made and the assessment by the CM-DH, the aim is to transfer the cluster to the standard procedure and to lay the groundwork for the subsequent termination of monitoring.

Status: the Committee's most recent examination of the group took place in December 2024 (decision CM/Del/Dec(2024)1514/H46-25). All individual measures have been closed.

Timetable:

- By the next report to the CM-DH: submission of clarifications regarding the application of compensatory and preventive remedies to persons in pre-trial detention and those sentenced to life imprisonment, accompanied by relevant case law and statistical data. The clarifications shall also take into account the Constitutional Court's Decision on inadmissibility No. 141 of 13 August 2026.
- By the next report to the CM-DH: presentation of the measures adopted to ensure the uniform application of the compensatory remedy and to reduce the time taken to examine complaints regarding conditions of detention;
- First quarter of 2027 – proposed deadline: adoption of the National Strategy and Action Plan to combat prison overcrowding; the deadline is to be confirmed by the responsible authorities;
- During 2027–2028: implementation of the Strategy and Action Plan, with monitoring of the prison population and the level of overcrowding, particularly in Prisons Nos. 11 and 13;
- In accordance with the revised project timetable: prioritising the continuation of construction of the new prison in Chişinău and preventing further delays.
- By the end of 2028: assessment of progress and, if the measures implemented meet the requirements of the CM-DH, submission of an Action Report with a view to transferring the group to the standard procedure or terminating monitoring.

Responsible authorities: the Ministry of Justice, the National Prison Administration, the Agency for Digitalisation in Justice and Judicial Administration, the Superior Council of the Judiciary, the Supreme Court of Justice, the Ministry of Finance and the Government.

Cooperation partner: The Council of Europe project 'Strengthening prison and probation systems, ensuring healthcare and the treatment of patients in closed institutions in the Republic of Moldova (Continuation, 2025–2028)'.

No.	Issue identified by the CM	Action	Deadline	Performance indicator	Progress	Responsible authorities
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4.1	The application of the compensatory remedy is not sufficiently clarified in the case of persons in pre-trial detention and those sentenced to life imprisonment, including with regard to the form of compensation applicable and the conditions for bringing a civil action.	Clarify the application of the compensatory remedy in the case of persons in pre-trial detention, including where criminal proceedings have been discontinued, as well as the form of compensation applicable. Clarification of the conditions under which persons sentenced to life imprisonment may bring a civil claim, including whether this requires a prior finding that conditions of detention contravene Article 3 of the Convention. Presentation of relevant examples from national case law.	Until the next communication to the CM- DH.	Information on the scope of application of the remedy and relevant examples from national case law presented to the CM- DH.	Currently being implemented.	The Superior Council of the Magistracy; Agency for Digitalisation in Justice and Judicial Administration
4.2	Certain procedural aspects of the compensatory remedy are interpreted and applied inconsistently in judicial practice.	Analysis of judicial practice regarding the time limit for lodging a complaint, the calculation of compensation, the allocation of the burden of proof and other procedural aspects of the compensatory remedy, as well as an examination of the need to draw up guidelines or recommendations for its uniform application.	Analysis of judicial practice by the time of the next report to the CM-DH. The timeframe for any subsequent measures will be determined following consultation with the competent authorities.	Analysis of judicial practice has been carried out and, where deemed necessary, recommendations have been made by the competent authorities.	To be confirmed during the coordination process. The relevant judicial practice and any divergences in interpretation are to be examined by the competent authorities.	The Supreme Court of Justice, the courts of appeal and the Superior Council of Magistracy, within the limits of their respective competences
4.3	Delays in the examination of complaints regarding conditions of detention.	Assessment of the caseload and the time taken to examine complaints regarding detention conditions, as well as identification of the practical measures required to reduce delays.	Initial assessment, by the next report to the CM-DH. Implementation of any measures, in accordance with the deadlines set during the coordination process with the responsible authorities.	Data on the volume of work and the time taken to examine complaints collected and analysed; any efficiency-enhancing measures identified on the basis of the analysis results.	To be confirmed during the coordination process. Data on the number of complaints and the time taken to examine them are to be collected from the competent authorities.	Agency for Digitalisation in Justice and Judicial Administration; Superior Council of the Magistracy.

4.4	The prison population rate remains high, and Prisons Nos. 11 and 13 continue to be affected by overcrowding.	Establishment of an inter-institutional mechanism to identify the causes of overcrowding in Prisons Nos. 11 and 13 and to determine targeted measures, in accordance with the remit of each authority. The measures will focus, as appropriate, on the use of alternatives to detention, the swift examination of detainees' cases, the prompt transmission of documents necessary for the enforcement of final judgements, the justified use of videoconferencing, the limitation of unjustified procedural transfers, the effective management of the prison population and the improvement of material conditions.	Within 30 days of the Programme's approval : establishment of the mechanism and approval of its terms of reference. Within 60 days of its establishment: completion of the joint analysis and establishment of the baseline. Within 90 days: approval of the measures, indicators and timetable for the years 2027–2028. Implementation and reporting will take place quarterly throughout the duration of the Programme.	Data on the prison population, capacity and occupancy rates to be reported periodically; targeted measures and implementation deadlines to be established during the coordination process.	To be confirmed during the co on process. Data on capacity and occupancy rates, as well as planned measures, are to be provided by the National Prison Administration.	National Prison e Administration; Ministry of Justice; General Prosecutor's Office; Superior Council of the Judiciary; Ministry of Finance
4.5	The National Strategy and Action Plan to combat prison overcrowding have not yet been approved.	The official handover and evaluation of the project developed with the support of the Council of Europe, the finalisation of the policy document's format, and the updating of the situation analysis, actions, deadlines, responsible parties, indicators and costs. Subsequently, the draft will be subject to inter-institutional consultation and endorsement, finalised and submitted to the Government for approval. Following approval, each authority will implement and report on the actions falling within its remit.	Within 30 days of the Programme's approval: finalising the format of the policy document and formally adopting the draft. Over the following 60 days: updating the document and conducting technical consultations. Subsequently: inter-institutional approval, finalisation and submission of the draft for approval.	Strategy and Action Plan approved; progress in implementing the measures documented and reported in accordance with the approved timetable.	In progress. The draft Strategy and Action Plan were drawn up with the support of the Council of Europe. The current stage of the process and the deadline for approval are to be confirmed by the responsible authorities.	Ministry of Justice; National Prison Administration; Government; Prosecutor General's Office; Superior Council of the Judiciary; Ministry of Finance; Ombudsman's Office and, where appropriate, civil society organisations and development partners

4.6	The construction project for the new prison in , Chişinău, is experiencing delays.	Completion of the institutional procedures necessary to reorganise the implementation mechanism, establishment of a revised timetable and prioritisation of the project's continuation.	Establishment of the revised timetable, following the completion of the ongoing institutional procedures. Continuation of the project in accordance with the deadlines set out in the revised timetable.	Institutional procedures completed, implementation mechanism established, revised timetable approved and progress on the project reported.	In progress. The procedure for terminating the Agreement with UNOPS has been initiated, and the draft Amendment No. 3 to the Framework Loan Agreement with the Council of Europe Development Bank is currently being drafted and reviewed.	Ministry of Justice; Project Implementation Unit ; Ministry of Finance; Government.
4.7	Material conditions of detention require further improvement, and the implementation of the new standards on food and hygiene in prisons must be documented.	Annual reporting on the measures actually implemented to improve material conditions, nutrition, hygiene, equipment and infrastructure in prisons, specifying the funded objectives, the works and procurements carried out, the sources of funding and the results achieved; identifying and prioritising needs for future periods; justifying and submitting, via the Ministry of Justice, proposals as part of the annual budgetary process; carrying out other studies, design services, procurements and works solely for the objectives for which funding has been approved under the annual budget law or from other legally identified sources.	Annually, during the period 2026–2028 – reporting on the measures implemented during the reference period, within the deadlines set for reporting on the Programme; identifying needs and submitting funding proposals – in accordance with the budgetary timetable; Implementation of approved interventions – throughout each financial year, within the limits of available allocations and in accordance with procurement procedures	Assessments of the infrastructure completed; priority works carried out in accordance with approved timetables and allocations; documented information on the application of food and hygiene regulations submitted.	To be confirmed during the coordination process. The responsible authorities are to provide information on the assessments and works carried out, the resources allocated and the application of the new standards.	National Prison Administration; Ministry of Justice; Ministry of Finance.

			and concluded contracts.			
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5. Group *V.I.*

Cases: *V.I.* (No. 38963/18, final judgment of 26 June 2024);

Clipea and Grosu (no. 39468/17, final judgment of 19 February 2025).

Issues: psychiatric admission and treatment without proven medical necessity; chemical restraint; ineffective investigations; discrimination on the grounds of intellectual disability; inadequate material conditions at Codru Psychiatric Hospital.

Objective: To finalise the outstanding individual measures and demonstrate the effective implementation of safeguards regarding psychiatric admission and treatment, the investigation of ill-treatment, the prevention of discrimination and the material conditions of hospitalisation, with a view to ending the monitoring of this group of cases.

Status: A recently established cluster of cases, currently at the initial stage of monitoring by the CM-DH. The CM's first review of the cluster took place in March 2025 (CM/Del/Dec(2025)1521/H46-23).

Timetable:

- June 2026: submission of the Government's latest Action Plan;
- September 2026: resumption of the review of the group and adoption of a decision by the CM-DH, which will set out the outstanding measures and the next reporting deadline;
- Following the adoption of the CM-DH decision in September 2026: updating of the Action Plan, setting out the implementation stages and deadlines for each responsible authority;
- Throughout 2027: implementation of the measures required by the new CM-DH decision and reporting on documented progress. In the *V.I.* case, the authorities will inform the CM-DH of the criminal prosecution actions undertaken, the results achieved and any obstacles encountered, without setting a deadline in advance for the completion of the investigation;
- Depending on the progress made and the CM-DH's assessment: consideration of the possibility of requesting the transfer of the case to the standard procedure;
- By 2028: continuation of outstanding measures and, if the CM-DH's requirements are met, submission of a report on actions taken with a view to the termination of monitoring.

Responsible authorities: PG, MMPS, MS, psychiatric institutions, ATAS.

Cooperation partners: The Council of Europe project 'Strengthening prison and probation systems, ensuring medical care and treatment for patients in closed institutions in the Republic of Moldova (Continuation, 2025–2028)'.

No.	Issue identified by the CM	Action	Deadline	Performance indicator	Progress	Responsible authorities
Individual Measures						
	<u>Case <i>V.I.</i>:</u> The reopened criminal investigation	To continue the criminal investigation and inform the CM of the criminal prosecution measures taken, the results obtained and any	In accordance with the reporting deadline to be set by the CM-DH	Updated information on the progress of	In progress.	Prosecutor General's Office

5.1	is pending. It is no longer possible to reopen the other aspects of the case due to the expiry of the limitation period.	obstacles, as well as the reasons preventing the reopening of the other aspects of the case.	at its meeting in September 2026.	the investigation and the impossibility of reopening the other aspects of the case, presented to the CM-DH.		
5.2	<u>The Clipea and Grosu case:</u> According to the Public Prosecutor's Office, reopening the investigation is no longer considered possible. The CM is to be informed of the reasons for this impossibility, the current situation of the complainants and the safeguards applied in the context of their psychiatric treatment.	Submission to the CM-DH of the reasoned conclusions regarding the impossibility of reopening the investigation and of updated information on the situation of the complainants, the voluntary nature of their admissions and the safeguards in place during their psychiatric treatment.	In accordance with the reporting deadline to be set by the CM-DH at its meeting in September 2026.	Reasoned conclusions regarding the impossibility of reopening the investigation and updated information on the situation of each complainant, submitted to the CM-DH.	Currently being updated. Information on the complainant's situation and the treatment they are receiving is to be confirmed by the competent authorities.	Prosecutor General's Office; Ministry of Health; Codru Clinical Psychiatric Hospital in Chişinău
General Measures						
5.3	The safeguards applicable to the admission and psychiatric treatment of children with intellectual disabilities who are deprived of parental care are not sufficiently clarified, particularly with regard to the child's participation and the consideration of their objections.	Analysis of the procedures applicable to the admission and psychiatric treatment of children, and clarification of the safeguards regarding their participation, the consideration of their objections, the assessment of their best interests, the reassessment of consent upon reaching the age of 16, and the confirmation of therapeutic necessity. Examination of the	In accordance with the reporting deadline to be set by the CM-DH at its meeting in September 2026. Any subsequent measures, in accordance with the deadlines agreed with the responsible authorities.	The analysis of procedures has been carried out, the applicable safeguards clarified and the need for any amendments	The applicable procedures and practices of psychiatric institutions are to be examined by the competent	Ministry of Health; Ministry of Labour and Social Protection; psychiatric institutions; Territorial Social Assistance

		need to supplement the applicable procedures.		established.	authorities.	Agencies, the General Directorate for the Protection Children's Rights in Chişinău; Main Directorate for Health and Social Protection in the autonomous territorial unit of Gagauzia; the relevant territorial social assistance bodies
5.4	The regulatory framework and practice regarding chemical restraint, the periodic review of involuntary admission and treatment, and access to judicial review require further clarification.	Assessment of the compliance of secondary legislation with Law No. 114/2024 and clarification of how safeguards relating to chemical restraint, periodic independent review and patient access to judicial review are to be applied. Examination of the need to adjust the regulatory framework and existing practice.	In accordance with the reporting deadline to be set by the CM-DH at its meeting in September 2026. Any subsequent measures, in accordance with the deadlines established following the assessment and in coordination with the responsible authorities.	Conclusions regarding the compliance of the secondary regulatory framework with Law No. 114/2024 and information on the practical application of the relevant safeguards, to be presented to the CM-DH; necessary measures identified, where appropriate.	To be confirmed during the coordination process. The secondary legislation and relevant practice are to be examined by the responsible authorities.	Ministry of Health; psychiatric institutions.

5.5	The procedure for dealing with conflicts of interest between a child in state care and their legal representative, in the context of psychiatric admission or treatment, is not sufficiently documented.	Presentation of information on the identification and notification of conflicts of interest, the appointment of an independent representative, and the recording and consideration of the child's views. Presentation of available practical examples.	In accordance with the reporting deadline to be set by the CM-DH at its meeting in September 2026.	Information on the applicable procedure and relevant practical examples presented to the CM- DH.	To be confirmed during the coordination process. The relevant information and examples are to be collected from the competent authorities.	Ministry of Health; Ministry of Labour and Social Protection; psychiatric institutions; Territorial Social Assistance Agencies, the General Directorate for the Protection Children's Rights in Chişinău; Main Directorate for Health and Social Protection in the autonomous territorial unit of Gagauzia; the relevant territorial social assistance bodies
5.6	The information provided in the latest Action Plan is insufficient to assess the practical functioning of the compensation mechanism and the monitoring and complaints mechanisms in psychiatric institutions, including the accessibility of these mechanisms to children and the confidentiality of complaints.	A presentation of the applicable framework, data and practical examples concerning compensation claims, the monitoring of psychiatric institutions, the examination of complaints and the referral of cases to the prosecution authorities in the event of suspected ill-treatment.	In accordance with the reporting deadline to be set by the CM-DH at its meeting in September 2026.	Data and examples concerning the functioning of the compensation mechanism and the monitoring and complaints mechanisms, presented to the	Data on applications, complaints, reports and the results of their examination are to be collected from the competent	Ministry of Health; Ministry of Justice; psychiatric institutions; the Superior Council of the Judiciary

				CM-DH.	authorities.	
5.7	CM-DH does not have sufficient information to assess the effectiveness of criminal investigations into hospitalisation, treatment and alleged ill-treatment in a psychiatric context.	The collection and presentation of information on registered complaints, investigations initiated and decisions taken, as well as the organisation and documentation of relevant training activities for criminal investigation bodies.	In accordance with the reporting deadline to be set by the CM-DH at its meeting in September 2026. Thereafter, data collection and the delivery of training will be ongoing activities.	Statistical data and information on investigations and resolutions adopted, submitted to the CM-DH; training activities carried out and documented.	Data on complaints, investigations and the measures taken, as well as information on training sessions carried out or planned, are to be collected from the competent authorities.	The Prosecutor General's Office; the Ministry of the Interior; the Ministry of Health; the National Institute of Justice

6. The *T.M. and C.M.* Group

Cases: *T.M. and C.M.* (no. 26608/11, final judgment of 28 April 2014);

Vieru (no. 17106/18, final judgment of 19 February 2025)

Topic: domestic violence

Objective: To finalise the individual measures in the *Vieru* case and strengthen the authorities' response to domestic violence through uniform risk assessment, effective examination of complaints, integrated data collection, evaluation of the sanctions framework and training of professionals. The aim is to lay the groundwork for the termination of the group's monitoring at the CM-DH review in 2028, subject to the progress made.

Status: the Committee's most recent review of the group took place in June 2026 (decision CM/Del/Dec(2026)1563/H46-23). The Committee closed its monitoring of individual measures in the *Luca* case.

Timetable:

- By 1 November 2026: submission to the CM of updated information on the individual measures in the *Vieru* case and, if developments so permit, a request to close the monitoring of the individual measures;
- In 2028: resumption of the examination of the group of cases by the CM-DH. Depending on the progress made and the CM-DH's assessment, the Government will consider the possibility of requesting the termination of monitoring of the group of cases.

Responsible authorities: Ministry of Justice, Prosecutor General's Office, Parliament, Government/National Agency for the Prevention and Combating of Violence against Women, Ministry of Labour and Social Protection, Ministry of the Interior, Superior Council of Magistracy, National Institute of Justice

Cooperation partners: The Council of Europe project 'Support for the implementation of the Istanbul Convention in the Republic of Moldova' – Phase II.

No.	Issue identified by the MC	Action	Deadline	Performance indicator	Progress	Responsible authorities
Individual Measures						
6.1	<u><i>Vieru</i> case:</u> The procedural measures that may be taken to remedy the shortcomings identified by the	Examining the possibility of reopening the investigation into the death of T. and of launching an investigation into the other incidents of domestic violence and breaches of protection orders. Submitting a reasoned	Submission of information by the General Prosecutor's Office by 20 October 2026. Notification to the CM-DH by the end of the first quarter	A reasoned position from the General Prosecutor's Office on the	The Prosecutor General's Office is to submit a	The Prosecutor General's Office

	Court have not yet been clarified.	position on the procedural measures that may be taken.	of 2027.	possibility of taking procedural measures or, where applicable, the legal impediments precluding such measures, to be submitted to the CM-DH.	reasoned opinion on the possibility of taking procedural measures or, where applicable, the existing legal impediments.	
General measures						
6.2	The tools used by the competent authorities to assess risks in cases of domestic violence are not standardised across institutions.	Assessment of the feasibility of introducing a common standardised risk assessment form, including its scope, responsibilities, necessary resources and implementation deadlines. Development of the form, should the competent authorities confirm its necessity.	Assess the feasibility of introducing the form by the end of the first quarter of 2027. Develop the form, if necessary, in accordance with the timetable agreed with the responsible authorities.	Conclusions on the feasibility and conditions for introducing the standardised form; the draft form, if its necessity is established.	The relevant authorities are to provide information on the tools used and the feasibility of introducing a common standardised form.	National Agency for the Prevention and Combating of Violence against Women and Domestic Violence; Ministry of the Interior; Ministry of Labour and Social Protection.
6.3	Acts of domestic violence are subject to parallel systems of sanctions, namely criminal and administrative. The CM has called for legislative amendments: the abolition of the administrative offence system or the alignment of the administrative offence framework with GREVIO's recommendations.	An assessment of the regulatory framework with a view to either excluding the administrative offence system or aligning the administrative offence framework with GREVIO's recommendations.	During 2027, in accordance with a timetable to be agreed with the relevant authorities.	The authorities' conclusions on the advisability of amending the legislative framework, including in the light of GREVIO's recommendations.	The advisability of amending the legislative framework is to be examined by the relevant authorities.	Ministry of the Interior; Ministry of Justice; National Agency for the Prevention and Combating of Violence against Women and Domestic Violence; Prosecutor General's Office.
	The information available is insufficient for the CM to	Collection and submission of information on data collection systems, procedures for	January 2028.	Up-to-date information,	The information,	National Agency for the Prevention and

6.4	assess progress in the development of data collection systems and the procedures applied for examining complaints regarding domestic violence.	registering and investigating complaints, up-to-date and disaggregated statistics, as well as relevant practical examples.		disaggregated statistical data and practical examples regarding the examination of complaints, submitted to the CM-DH.	statistical data and practical examples are to be collected from the competent authorities.	Combating of Violence against Women and Domestic Violence; Ministry of the Interior; Prosecutor General's Office
6.5	It is necessary to continue training professionals involved in examining cases of domestic violence, with a focus on preventing institutional passivity and stereotypical approaches.	Organisation of initial and in-service training for judges, prosecutors and criminal investigation bodies, as well as the provision of information on the content and participants of the training sessions.	Ongoing action during the period 2026–2028, in accordance with the programmes approved by the responsible institutions.	Training programmes and materials developed; activities carried out and data on participants submitted to the CM.	Information on training sessions carried out or planned is to be submitted by the responsible authorities.	National Institute of Justice; Superior Council of the Judiciary; General Prosecutor's Office; Ministry of Internal Affairs; National Agency for the Prevention and Combating of Violence against Women and Domestic Violence

7. The Șarban Group
Cases: Șarban (application no. 3456/05, final judgment of 4 January 2006);
Canuda (No. 4670/16, final judgment of 17 May 2022);
Mashaev (No. 14043/18, final judgment of 4 April 2023).
Subject: Unjustified use of pre-trial detention

Objective: To prevent unjustified deprivation of liberty and the excessive use of pre-trial detention, through the proper reasoning of court rulings, the use of non-custodial measures, the strengthening of professional training and the establishment of a compensatory remedy for violations of Article 5 of the Convention. The aim is to create the conditions for transferring the group to the standard procedure or for the termination of supervision, depending on the progress reported at the CM-DH review in 2027.

Status: the CM-DH's most recent review of the group took place in September 2025 (decision CM/Del/Dec(2025)1537/H46-22). The CM has closed the monitoring of individual measures in the cases of *Eșanu* and *Petrenco and others*, as well as the monitoring of the issue relating to Article 11 in the case of *Petrenco and others*;

Timetable:

- Throughout 2026: continuation of training for judges, prosecutors and other professional groups on the existence of reasonable suspicion, the grounds for pre-trial detention and the exceptional nature of deprivation of liberty;
- By the end of 2026, proposed domestic deadline: finalisation of the draft law on the award of compensation to persons deprived of their liberty in breach of Article 5 of the Convention, its submission to the Council of Europe for expert review, and promotion of its adoption in the final reading;
- In 2027: submission of an updated Action Plan or Report and resumption of the group's review by the CM-DH. Depending on the progress made, the Government will request that the group be transferred to the standard procedure or that monitoring be discontinued.

Responsible authorities: Ministry of Justice, Superior Council of Magistracy, National Institute of Justice, Prosecutor General's Office, National Probation Inspectorate, Ministry of Internal Affairs, Parliament, Government.

Cooperation partners: CoE Project 'Strengthening the human rights-based criminal justice system in the Republic of Moldova – Phase II'

No.	Issue identified by the CM	Action	Deadline	Performance indicator	Progress	Responsible authorities
7.1	It is necessary to continue training judicial actors on the application of Article 5 of the Convention, in particular regarding the existence of reasonable suspicion, the grounds for pre-trial detention	Organisation of training activities for judges, prosecutors and other relevant professional groups, as well as the continuation of professional dialogue through the Advisory Council attached to the Government Agent.	Ongoing action during the period 2026–2028, in accordance with the programmes of the responsible institutions.	Training programmes and materials developed; activities carried out and data on participants	Information on training sessions carried out or planned is to be submitted by the responsible authorities.	National Institute of Justice; Superior Council of the Judiciary; General Prosecutor's

	and the exceptional nature of deprivation of liberty.			submitted to the CM- DH.		Office
7.2	The available information is insufficient to assess the application of non-custodial preventive measures and the capacity of the institutions responsible for supervising them.	The collection and presentation of data on the application by the courts of non-custodial preventive measures, as well as information on the capacity of the Police and the National Probation Service to supervise their implementation. Identification of any institutional, logistical or financial needs.	By the next report to the CM-DH.	Statistical data on the application of non-custodial preventive measures and information on the capacity of supervisory institutions, submitted to the CM-DH.	Data on the application of the measures and the capacity of the supervisory institutions are to be submitted by the responsible authorities.	Ministry of the Interior; Superior Council of the Judiciary
7.3	The current domestic remedy does not provide compensation to all persons deprived of their liberty in breach of Article 5 of the Convention.	Finalisation of the draft law on the award of compensation to persons deprived of their liberty in breach of Article 5 of the Convention, its submission to the Council of Europe for expert review, and promotion of its adoption in the final reading;	By the end of 2026, a proposed deadline to be confirmed during the coordination process.	Draft law finalised, consulted on and submitted to Parliament for adoption.	In progress. The current stage of the draft and the deadline for its finalisation are to be confirmed by the Ministry of Justice.	Parliament
7.4	CM-DH has requested updated statistical data for the years 2025–2026 on the application of preventive measures.	Collection, collation and presentation of statistical data on the application of preventive measures in the years 2025–2026.	By the next report to the CM-DH.	Consolidated statistical data for the years 2025–2026, submitted to the CM-DH.	The requested data and information are to be collected from the competent authorities.	The Superior Council of the Judiciary; the Agency for Digitalisation in Justice and Judicial Administration
7.5	The CM-DH requested information on the measures adopted to address the insufficient independence of investigating judges, their	The collection and presentation of information regarding measures adopted or planned, the professional experience of	By the next communication to the CM-DH.	Information on measures adopted or planned, the professional	The information is to be submitted by the competent	The Superior Council of the Judiciary; the Agency for Digitalisation in

	professional experience and their heavy workload.	investigating judges and their workload.		experience and workload of investigating judges, submitted to the CM-DH.	authorities.	Justice and Judicial Administration
7.6	The CM-DH requested information regarding the guidance provided to investigating judges for the examination of defence requests to hear witnesses or to adduce other evidence in proceedings concerning pre-trial detention.	Identify and present the relevant guidelines, recommendations and practice regarding the examination of such requests. Assess the need to draft or supplement existing guidelines.	By the next report to the CM-DH.	Information on relevant recommendations and practice, submitted to the CM-DH; the need to draft or supplement them clarified.	The relevant recommendations and practice are to be identified by the competent authorities.	The Superior Council of the Judiciary;

8. The *Levința* Group

Cases: *Levința* (no. 17332/03, final judgment of 16 March 2009), *Eduard Popa* (no. 17008/07, final judgment of 12 May 2013), *Cantaragiu* (no. 13013/11, final judgment of 24 July 2020), *Boboc and Others* (no. 44592/16, final judgment of 7 September 2022), *Maier* (no. 7816/13, final judgment of 13 July 2021), *Canuda* (no. 4670/16, final judgment of 17 May 2022), *Mătășaru* (no. 20253/09, final judgment of 1 February 2022) and *Trocin* (no. 23847/19, final judgment of 16 June 2021).

Subject matter: ill-treatment or torture whilst in police custody, which took place between 2000 and 2014; ineffective investigations; unfairness of the judicial proceedings; lack of an effective remedy.

Subject matter: ill-treatment or torture whilst in police custody, which took place between 2000 and 2014; ineffective investigations; unfairness of the judicial proceedings; lack of an effective remedy.

Status: in December 2025, the CM-DH closed its monitoring of the *Crețu* and *Strășteanu and Agachi* cases and found that no further individual measures were possible in the *Levința* case (decision CM/Del/Dec(2025)1545/H46-25).

- By 1 September 2026: the Government is to submit updated information on pending investigations. For each case, the authorities must indicate the measures taken and the results achieved, the actions that can still be taken, the existing obstacles and the estimated timeframe for the next steps;
- Between 2026 and 2027: investigations to be continued promptly and further measures to be adopted to reduce delays and increase their efficiency;
- By the next CM-DH review in 2027:
 - (i) provide explanations regarding the low number of criminal prosecutions initiated and cases brought to trial, as well as the high rate of acquittals;
 - (ii) provide information on the situation of police officers under investigation for ill-treatment, the practice of conducting preliminary investigations, the sanctions imposed, medical examinations whilst in police custody, and measures to prevent convictions based on statements obtained through torture;
 - (iii) statistical data on complaints of ill-treatment and the related investigations, disaggregated by the status of the accused, the authority within which they were employed and the type of sanctions imposed.
- In 2027: the CM-DH to review the cluster again and, depending on the progress made, request the closure of repetitive cases where individual measures have been finalised and assess the possibility of transferring the cluster to the standard procedure.

Cooperation partners: Council of Europe project ‘Strengthening the human rights-based criminal justice system in the Republic of Moldova – Phase II’

No.	Issue identified by the CM	Action	Deadline	Performance indicator	Progress	Responsible authorities
Individual Measures						

8.1	In eight cases within the group, investigations into ill-treatment are still pending or have been delayed.	To continue the pending investigations and to report, for each case, on the actions taken, the results achieved, the measures that may still be taken and any obstacles encountered.	Submission of updated information to the MC regarding pending investigations by <u>1 September 2026</u> . Thereafter, in accordance with the reporting deadline set by the MC-DH and the timetable for each investigation.	Up-to-date and documented information on the progress of each investigation, the results and any obstacles, presented to the CM.	In progress. The progress of each investigation and the planned actions have been presented by the Prosecutor General's Office.	Prosecutor General's Office
General Measures						
8.2	The number of criminal cases initiated and cases brought to trial is low, and the acquittal rate is high in cases concerning alleged ill-treatment.	Presentation of statistical data and explanations regarding the low number of criminal cases initiated and cases brought to trial, as well as the high acquittal rate.	By the time of the CM-DH's next review of the group, no later than 2027.	Statistical data and explanations regarding the measures taken, to be submitted to the CM.	The relevant information and explanations are to be collected from the competent authorities.	The Prosecutor General's Office; the Court Administration Agency and the Superior Council of the Judiciary
8.3	The CM-DH has requested information on the status of police officers under investigation for alleged ill-treatment and the administrative or disciplinary measures applied.	Provision of data confirming the resignation or dismissal of police officers accused of ill-treatment following internal investigations, as well as clarifications regarding their temporary transfer to other duties or the application of other preventive measures during the investigation.	By the time of the CM-DH's next review of the group, no later than 2027.	Data and examples regarding the situation of persons under investigation and the measures applied, to be submitted to the CM.	The information is to be submitted by the competent authorities	Ministry of the Interior; the General Police Inspectorate (an authority additionally designated by the AG) The Prosecutor General's Office

8.4	Clarification is required as to how the practice of conducting preliminary investigations prior to the commencement of criminal proceedings in cases concerning alleged ill-treatment is aligned with the standards of the Convention.	Submission of information and clarifications regarding the alignment of prosecutors' practice concerning the conduct of preliminary investigations prior to the initiation of criminal proceedings with the standards of the Convention.	By the time of the CM-DH's next review of the group, no later than 2027.	Information and clarifications submitted to the CM.	The applicable framework and relevant practice are to be presented by the Prosecutor's Office .	The Prosecutor General's Office
8.5	The CM requested information and clarifications regarding the imposition of effective and dissuasive sanctions in cases of ill-treatment.	Collection and submission of information on sanctions imposed in cases of ill-treatment.	By the time of the CM-DH's next review of the group, no later than 2027.	Information and clarifications regarding the sanctions imposed, submitted to the CM.	The information and clarifications are to be submitted by the competent authorities.	Prosecutor General's Office
8.6	The CM has requested information and clarifications regarding the availability, quality and confidentiality of medical examinations whilst in police custody, as well as the independence of medical staff.	Collection and submission of information on applicable procedures, access to medical examinations, documentation of injuries, confidentiality of examinations and the status of medical staff.	By the time of the CM-DH's next review of the group, no later than 2027.	Information on the procedures and practice of medical examinations whilst in police custody, accompanied by relevant data and examples, to be submitted to the CM.	The applicable procedures and relevant practice are to be submitted by the competent authorities	Ministry of Internal Affairs; the Prosecutor General's Office
8.7	The CM requested information on the measures taken to prevent convictions based on statements obtained through torture or other ill-treatment.	A presentation of the legal framework and judicial practice regarding the exclusion of evidence obtained through torture or other ill-treatment, as well as relevant training or professional guidance measures.	By the time of the CM-DH's next review of the group, no later than 2027.	Information and clarifications regarding the measures adopted, to be	The relevant information is to be gathered from the competent authorities.	The Superior Council of the Judiciary; The General Prosecutor's

				submitted to the CM.		Office; National Institute of Justice
8.8	The CM has requested up-to-date and disaggregated statistical data on complaints of ill- e treatment and the related investigations.	The collection and presentation of statistical data disaggregated by the status of the accused persons, the authority within which they were employed, the decisions taken and the type of sanctions imposed.	By the time of the CM-DH's next review of the group, no later th ly in 2027.	Up-to-date and disaggregated statistical data, to be submitted to the CM	The data is to be collected and collated by the competent authorities.	The Prosecutor General's Office.

9. Case of *I.C. v. the Republic of Moldova* (No. 36436/22, final judgment on 27 May 2025).

Subject matter: labour exploitation and sexual abuse of a woman with an intellectual disability, placed with a family following deinstitutionalisation; ineffective investigations; failure to adapt procedures to the applicant's vulnerability; secondary victimisation and discrimination (Articles 3, 4, 8 and 14 of the Convention).

Status: New case, classified under the enhanced monitoring procedure. The Government submitted its first Action Plan on 27 November 2025. The Committee has not yet examined the reported measures and has not adopted a decision on the case.

Objective: To continue the individual and general measures initiated by the Government and to present concrete results at the Committee's first examination of the case. Planning for subsequent stages will be adjusted following the adoption of the Committee's first decision.

Individual measures reported by the Government:

- payment of just satisfaction to the complainant;
- the purchase of a home for the applicant, and the deposit of the remaining sum into a bank account opened in her name;
- the provision of social support and monitoring of the applicant's situation by social services and the local public authority;
- continuing efforts to identify an appropriate legal form of support or representation for the applicant;
- the General Prosecutor's Office to file, on its own initiative, an application for a review of the judgments handed down in the criminal case concerning the exploitation and abuse of the claimant;
- an investigation by the Soroca Police Inspectorate into the actions of the officials involved in the complainant's deinstitutionalisation and of those who conducted the criminal investigation.

Developments following the first Action Plan:

- on 30 July 2026, the Supreme Court of Justice granted the application for review lodged by the Prosecutor General's Office and ordered a retrial of the case on appeal.

General measures reported by the Government:

- the issuance by the Prosecutor General's Office of the Circular of 4 April 2025, informing prosecutors and criminal investigation bodies of the Court's findings in the *I.C.* case;
- a request for measures to be implemented to prevent similar shortcomings, including adapting hearings to the victim's needs and preventing secondary victimisation;
- the organisation by the National Institute of Justice of training sessions for judges, prosecutors and other professionals on the application of the Convention, combating human trafficking, investigating such offences and protecting victims.

Timetable:

- 27 November 2025: submission of the Government's first Action Plan to the CM DH;
- 30 July 2026: effective reopening of the national proceedings following the acceptance of the application for review;
- First review by the CM-DH: updating the Plan in line with the Committee's assessment and setting deadlines for outstanding measures;

Responsible authorities: Prosecutor General's Office, Superior Council of Magistracy, Supreme Court of Justice, National Institute of Justice, Ministry of Labour and Social Protection, Agency for the Management of Highly Specialised Social Services, Foster Care Centres, 'North-East' Territorial Social Assistance Agency, Soroca Territorial Social Assistance Unit, Ocolina Commune Council.

